

AGENDA TITLE:

Adopt the FY 2021-22 Budget.

RECOMMENDED MOTION:

Move to Adopt the following three Budget Resolutions:

- 1. Approving the Appropriation Limit for FY 2021-22 Pursuant to Article XIII B of the California Constitution (Gann Limit)
- 2. Establishing the Authorized Staffing Levels and Salary Ranges for All Permanent and Temporary Positions for Fiscal Year 2021-22
- 3. Approving the Budget for the 2021-22 Fiscal Year

SUMMARY

The City Council of the City of Sausalito reviewed, considered and took public testimony on the draft Fiscal Year 2021-22 Budget at its regularly scheduled City Council meeting on June 8, 2021. The City Council of the City of Sausalito conducted a Special City Council meeting on June 18, 2021 and directed staff on items to include in the draft Fiscal Year 2021-22 Budget. This agenda item is for the City Council to adopt the proposed budget for FY 2021-22.

There are three specific actions the City Council must take to formally adopt the FY 2021-22 Budget:

- 1. Approving the Appropriation Limit for FY 2021-22 Pursuant to Article XIII B of the California Constitution (Gann Limit)
- 2. Establishing the Authorized Staffing Levels and Salary Ranges for All Permanent and Temporary Positions for Fiscal Year 2021-22
- 3. Approving the Budget Appropriations for the 2021-22 Fiscal Year

BACKGROUND

On April 13, 2021, at the regularly scheduled city council meeting, the City Council scheduled a budget workshop for April 24, 2021. At this meeting, the City Council revised the budget calendar to include a City Council review of budget progress at each of its successive regularly scheduled City Council meetings through June 30, 2021.

Subsequently, a Special City Council Budget Review meeting was scheduled for June 18, 2021. At that meeting, the majority of the City Council directed staff to prepare the draft budget that is being presented this evening.

The following table details the progress of budget development through this Public Hearing.

Step	BUDGET MILESTONE	TIME FRAME
1	City Council Budget Update	April 13, 2021
2	City Council Budget Workshop	April 24, 2021
3	Department head budget preparation	April 26 – May14, 2021
4	City Council Budget Status Review	April 27, 2021
5	City Council Budget Status Review	May 11, 2021
6	City Manager review	May 17 – 28, 2021
7	City Council Budget Status Review	May 25, 2021
8	City Manager Proposed Budget prepared	May 28, 2021
9	Special City Council Finance Committee meeting #1	June 2, 2021
10	City Council Budget Hearing #1	June 8, 2021
11	Special City Council Finance Committee meeting #2	June 14, 2021
12	Special City Council Meeting	June 18, 2021
13	Revised Proposed budget prepared	June 21, 2021
14	City Council Budget Hearing#2	June 22, 2021
15	City Council formally adopts Budget	June 22, 2021

During the City Council Budget Status Review meetings, the City Council directed staff to prepare the budget for each department through the lens of three scenarios:

- 1. **Post-COVID Scenario** The FY 2020-21 adopted budget anticipated revenue shortfalls and accordingly reduced staffing and levels of service. This scenario anticipates a stagnate economy and tax base and continues the staffing and levels of service included in the FY 2020-21 budget.
- 2. **Gradual Return Scenario** This scenario anticipates a gradual economic return to a full economic recovery by the beginning of the 2022 calendar year.
- 3. **Pre-COVID Scenario** This scenario anticipates a full economic recovery and returns staffing and levels of service as they existed in the FY 2019-20 budget.

From April 13 through tonight, the City Council further received, reviewed, discussed, and gave direction to staff regarding:

- the Financial Policies manual for FY 2021-22,
- a review and revision of the mid-year budget report estimating FY 2020-21 ending fund balances.
- level and use of reserves,
- a summary of the permitted uses of the American Rescue Plan Funds, and
- several other resource generation possibilities.

DISCUSSION

The proposed budget reflects the following assumptions as a result of City Council direction coming out of the Special City Council meeting held on June 18, 2021:

Revenues:

- Revenues are budgeted assuming that the economy is recovering and gradually returning to Pre-COVID levels of city tax and other revenues generation.
- American Rescue Plan funds in the amount of \$1,690,000 are budgeted.
- In accordance with policy and past practice, the City Council annually evaluates
 the strategic use of these funds for either operating or capital projects. Because of
 the gradual return in revenue generation, Measure "O" monies are budget as an
 offset to General Fund expenses.
- Property Tax revenues are inelastic and are budgeted as projected by the Marin County Department of Finance.
- Sales taxes are the most sensitive to an improving economy and are budgeted as if the economy is fully recovered.
- Transient Occupancy Taxes and Parking revenues are budgeted anticipating a slower recovery as the hospitality industry not only took the biggest economic hit from COVID, but it is also the slowest to recover.
- Planning cost recovery revenues are budgeted.
- Bank of America re-use revenues will cover debt service payments.
- Interfund Transfers into General Fund:
 - Parking \$1 million (any excess revenues in Parking fund to replenish reserves).
 - MLK \$750 thousand (reduce GF Advance).
 - Tidelands \$200 thousand to cover General Fund operating expense activities within boundaries.
 - Sewer \$225 thousand to cover General Fund indirect costs (Administration, Finance, Legal, HR, risk Management, etc.).

Expenses:

Each department budgeted for the three scenarios explained above. The following tables excerpt the significant items in each scenario. The amounts highlighted with the **Bold Font** are the amounts directed by City Council to include in the proposed budget for adoption.

ADMINISTRATION / NONDEPARTMENT						
Service	Post-COVID Gradual Return Pre-COVID					
City Manager	Business as usual	Business as usual	Business as usual			
Finance	Inhouse financial	Outsourced	Outsourced			
	Management	Financial	Financial			
		Management	Management			
City Clerk	Business as usual	Restructure staffing	Restructure			
			staffing			
HR and Risk Management	Business as usual	Business as usual	Business as usual			
EDAC Activities	\$95K	\$95K	\$95K			
Pay CalPERS Police Side		Reduces Expenses				
Fund from Section 115		by \$400K				
Pension Trust						

	Information Technology				
Service	Post-COVID	Gradual Return	Pre-COVID		
Contract out IT Department. Would use a consultant to manage all IT services, including networking, user interface, trouble tickets. Would include 12-20 hours of on-site presence.	\$200K	\$225K	\$250K		

POLICE					
Service	Service Post-COVID Gradual Return Pre-COVID				
Police Staffing	Two vacancies unfilled	One vacancy unfilled	Full staffing		
Police Services	Business as usual	Business as usual	Business as usual		
Parking Activities	Assist with Code enforcement	Assist with /Code Enforcement	Return to only parking enforcement		

Building				
Service	Post-COVID	Gradual Return	Pre-COVID	
Permit Services Coordinator	0	1	1	
Building Inspector	1	1	1	
Permit Technician	1	1	1	
Other Services	Business as usual	Business as usual	Business as usual	

		PLANNING	
Service	Post-COVID	Gradual Return	Pre-COVID
Studies	\$900K for Housing	\$900K for Housing Element	\$900K for Housing Element –
	Element – State	- State Mandated	State Mandated
	Mandated	Requirement	Requirement
	Requirement		·
Studies	\$75K for General	\$75K for General Plan	\$75K for General Plan
	Plan	implementation	implementation
	implementation		
Studies	\$30K for	\$30K for VMT/SB744	\$30K for VMT/SB744
	VMT/SB744	,	
Studies	\$30K for Objective	\$30K for Objective Design	\$30K for Objective Design
	Design and	and Development	and Development Standards
	Development	Standards - State Mandated	- State Mandated
	Standards - State	Requirement	Requirement
	Mandated		
	Requirement		
Studies	\$25K for fee study	\$25K for fee study for	\$25K for fee study for
	for planning	planning permit fees	planning permit fees
	permit fees		
Studies		\$10K for Sonoma State	\$20K for Sonoma State
		Intern Program -	Intern Program -
		Department	Department
		Streamlining/Organization	Streamlining/Organization
Studies			\$200K for Historic Survey
Studies	\$180K Streamline	\$180K Streamline	\$180K Streamline Permitting
	Permitting Process	Permitting Process (EDAC)	Process (EDAC)
	(EDAC)		
CDD	1	1	1
Director			
Planning	0	1	1
Manager			
Senior	1	0	0
Planner			

	PLANNING				
Assistant Planner	2	3	3		
Admin Aide I	1	1	1		

RECREATION			
Service	Post-COVID	Gradual Return	Pre-COVID
Yard Sales - 2	No Event	One Yard Sale	Two Yard Sales Annually
		Annually	
WAG (Dog Event)	No Event	No Event	Full Event
Breakfast With Santa	No Event	Full Event	Full Event
Outdoor Movie Nights	No Event	Full Event	Full Event
- 2			
Arias in the Afternoon	No Event	Full Event	Full Event
Chili Cook Off	No Event	Full Event	Full Event
Easter Egg Hunt	No Event	Full Event	Full Event
Fireworks	No Event	No Event	No Event
4th Parade & Picnic	No Event	Picnic Only	Picnic Only
Halloween	No Event	Full Event	Full Event
Jazz and Blues by the	No Event	June 2022 Only	July, August 2021, June
Bay			2022
Staffing	1 Rec	2 Rec Supervisor	2 Rec Supervisor
	Supervisor		
Replace Truck	0	1	3
EDAC Sponsored	\$50K	\$50K	\$50K
Events			

LANDSCAPE MAINTENANCE						
Service	Service Post-COVID Gradual Return Pre-COVID					
Misc*	Minimal		Full			
Cal Trans Corner	1-2x yr.	6 x per year	12 x per year			
Maintenance*						
Gate 5-6 Side Maintenance*	1-2x yr.	6 x per year	12 x per year			
MLK Field Mowing*	As Needed	As Needed	As Needed			
Marinship Field Mowing*	As Needed	As Needed	As Needed			

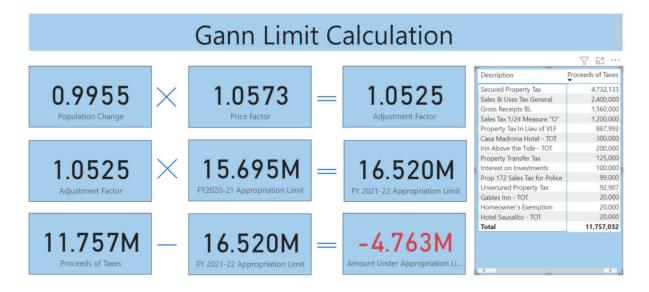
Dunphy Field Mowing*	As Needed	As Needed	As Needed
North Bridgeway Tree Maintenance	Fertilize Only	Fert + Min trim	Fert + Trimming
City Hall Parking Lot Oaks SOD & Fert	Fertilize Only	Fert + Min trim	Fert + Trimming
Southview Park Trees SOD & Fert	Fertilize Only	Fert + Min trim	Fert + Trimming
Cloudview Park Trees	Fertilize Only	Fert + Min trim	Fert + Trimming
Robin Sweeny Park Tree Trimming	None	Minimal Trim	Full Trim
Downtown Tree Trimming	None	Few Trees Trim	All trimmed
Dunphy Park Tree Fertilization	Min Fert	More Fert	Full Fert
Marinship Park Tree Trimming	None	Few Trees Trim	All trimmed
Maryanne Sears Park Tree SOD & Fert	Fertilization Only	Few Trees Trim	All trimmed
Tiffany Park Tree Trimming	None	Trees Trimmed	Trees Trimmed
Spring Cleanup Help**	None	Minimal Help	Full Help
Fall Clean Up Help**	None	Minimal Help	Full Help
Cleaning City Hall Windows, Carpets	None	Windows only	Windows and Carpets
Contract Custodial Marinship, Cloudview, Corp Yard, 1/2 MLK***	Minimal	Medium	Full
Sausalito Beautiful	None	Sausalito Beautiful contract @ \$50K	Sausalito Beautificontract @ \$85K
Sausalito Beautiful Trees	None	Sausalito Beautiful Trees \$40K (10K donation)	Sausalito Beautifu Trees \$40K (10K donation)

LIBRARY			
Service	Post-COVID	Gradual Return	Pre-COVID
Open Hours per week	Would reach	Would reach pre-	Would reach pre-
	maximum	COVID level of 63	COVID level of 63
	sustainable level of	open hours in April	open hours once we
	40 open hours in	2022 when Library	hire Library Assistant
	the fall of 2021		II and Children's

		Assistant II is forecast to begin	Librarian, probably fall 2021
Books and materials for adults	Reduced book budget and no Library Assistant II = 50% reduction in addition of new materials	Would reach pre- COVID levels of purchasing and processing by April 2022	Would reach pre- COVID levels of purchasing and processing by January 2022
Books and materials for children and young adults	Fewer new materials; purchases for kids and young adults lack expertise of children's librarian	Full return once Children's Librarian is hired	Full return once Children's Librarian is hired
Quality of service at service desks	Impacted by loss of 2 full-time positions, particularly in providing assistance to kids and families	Full return as library ramps up staff and hours	Full return as library ramps up staff and hours
Adult Programs	Severely limited by hours and need for City Librarian to work at service desk	Programs return to full levels as library ramps up staff and hours	Programs return to full levels as library ramps up staff and hours
Children's Programs	Limited to programs offered by hourly librarians; No summer reading events for 2022	Full return once Children's Librarian is hired	Full return once Children's Librarian is hired
Outreach and collaboration with local schools	No - would need to rely on the Marin City Library	Yes - with Children's Librarian on board	Yes - with Children's Librarian on board
City communications	Director of Communications availability limited by his librarian responsibilities	Minor impacts as the library ramps up staff and hours	Minor impacts as the library ramps up staff and hours

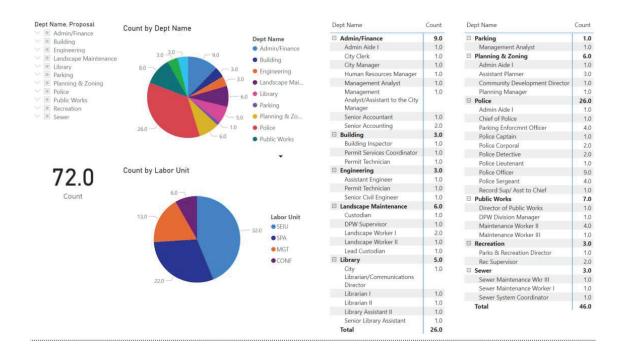
SUMMARY

1. Article XIII B of the Constitution of the State of California provides that the total annual appropriations limitation of each government entity shall not exceed the appropriations limit of such entity of government for the prior year adjusted for certain changes mandated by Proposition 4 passed in November 1979 and Proposition 111 passed in June 1990, except as otherwise provided for in said Article XIII B and implementing State statutes. Pursuant to Article X111 B, and Section 7900 et seg of the California Government Code, the City is required to set its appropriations limit for each fiscal year. Staff has conducted the necessary analysis and calculations to determine the appropriations limit for Fiscal Year 2021-22, relying on the permanent Fiscal Year 1993-94 limit approved by the voters on November 3, 1994, and the following two adjustment factors: Change in Population for the City of Sausalito and Change in Per Capita Income provided by the State of California, Department of Finance. Based on such calculations, staff has determined the said appropriations limit for the Fiscal Year 2021-22 in the amount of \$16,520,000. Pursuant to Section 7910 of the Government Code, the City, through this staff report and this public meeting, has made available to the public the documentation used in the determination of the limit.

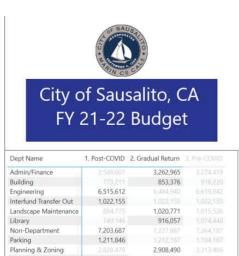


2. The budget for Fiscal Year 2021-22 provides funding for specified positions, based upon specified salary ranges. Confirming such positions and salary ranges by City Council resolution simplifies administering the personnel process. The proposed FY 2021-22 budget authorizes staffing at 72 Full Time Employees. The FY 2021-22 salary range tables reflect the Cost-of-Living Allowance (COLA) for all employees consistent with the negotiated labor agreements for each bargaining group. The City has a past practice of linking Managers and Confidential

Employees with SEIU contracts and the tables also reflect that policy and past practice.



3. The City imposes a legal level of control over the budget. Legal level of control is defined as the lowest level of budgetary detail at which a local government's management may not reassign resources without the approval of the governing authority. The first legal level of control is at the Fund level, and second legal level of control is at the Department level within the General Fund. The following chart sets the legal level of control over the annual budget.



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1,758,844

5,525,950

824,912

877,347

36,101,615

Fund Type	Budget Expenses
☐ 1. General Fund	21,624,954
General Fund	21,613,954
Grants & Donations F	und 11,000
☐ 2. Special Revenue Fu	nds 2,075,006
Construction Impact I	und 275,000
County Measure A/B	675,000
Gas Tax Fund	161,000
Police State Grants	203,528
Storm Drain Fund	26,000
Tidelands Fund	704,478
Traffic Safety Fund	30,000
3. Debt Service Funds	895,431
2006 GO Bond Fund	663,276
Bank of America Leas	e 160,000
Tidelands Loan Fund	72,155
4. Capital Projects Fur	ds 5,729,919
Capital Projects Fund	5,729,919
☐ 5. Enterprise Funds	9,143,235
MLK Fund	1,751,416
Old City Hall Fund	11,000
Parking Fund	1,211,846
Sewer construction C	apital 1,865,000
Sewer Fund	4,303,973
☐ 6. Internal Services Fu	nds 1,190,000
OPEB Trust	10,000
Pension Trust	1,130,000
Vehicle Replacement	Fund 50,000
Total	40,658,544

Fund Type	Budget Expenses 21,613,954		
☐ 1. General Fund			
☐ General Fund	21,613,954		
Admin/Finance	3,188,729		
Building	853,376		
Engineering	348,489		
Landscape Maintenance	905,589		
Library	916,057		
Non-Department	3,216,934		
Planning & Zoning	2,908,490		
Police	6,306,681		
Public Works	1,331,499		
Recreation	813,197		
Technology	824,912		
Total	21,613,954		

4. The City Council of the City of Sausalito adopts an annual budget to carry on the various department, divisions, and programs of the municipality and to provide for the payment of bonded indebtedness of the City each fiscal year, and to control the use of public monies. The budget provides for a continuation of the level of municipal services that Sausalito residents are currently receiving and anticipates a gradual return to the Pre-COVID economy and level of services.

FISCAL IMPACT

Police Public Works

Recreation

Technology

Revenue

Sewer

The following table details the projected fiscal impact of the General Fund and related reserves from adopting the FY 2021-22 budget:



Dept Name	1. Post-COVID	2. Gradual Return	
Admin/Finance	2,548,601	3,262,965	
Building	773,211	853,376	
Engineering	6,515,612		
Interfund Transfer Out	1,022,155		1,022,155
Landscape Maintenance	864,775	1,020,771	
Library	749,146	916,057	
Non-Department	7,203,687		
Parking	1,211,846	1,212,167	1,194,167
Planning & Zoning		2,908,490	
Police	6,772,532		
Public Works	1,758,844		
Recreation	663,550	877,347	
Revenue	34,025,594	36,101,615	
Sewer	5,525,950		
Technology	824,912		

Fund Type	Beginning Fund Balances	Budget Revenues	Budget Expenses	Change in Fund Balance	Ending Fund Balance
1. General Fund	7,460,409	20,694,116	21,624,954	-930,838	6,529,571
2. Special Revenue Funds	2,069,458	1,017,806	2,075,006	-1,057,200	1,012,258
Construction Impact Fund	281,971	0	275,000	-275,000	6,971
County Measure A/B	552,744	143,907	675,000	-531,093	21,651
Gas Tax Fund	-24,427	196,465	161,000	35,465	11,038
Police Seized Assets	35,990	0	0	0	35,990
Police State Grants	290,620	0	203,528	-203,528	87,092
Recreation Grant Fund	20,788	5,000	0	5,000	25,788
Stairs Fund	162,128	0	0	0	162,128
Storm Drain Fund	33,672	0	26,000	-26,000	7,672
Tidelands Fund	715,958	642,434	704,478	-62,044	653,914
Traffic Safety Fund	14	30,000	30,000	0	14
3. Debt Service Funds	1,030,072	882,155	895,431	-13,276	1,016,796
2006 GO Bond Fund	1,030,072	650,000	663,276	-13,276	1,016,797
Bank of America Lease		160,000	160,000	0	0
Tidelands Loan Fund	0	72,155	72,155	0	0
4. Capital Projects Funds	1,853,519	4,936,250	5,729,919	-793,668	1,059,851
Capital Projects Fund	1,743,658	4,936,250	5,729,919	-793,668	949,990
Library CIP Fund	109,861	0	0	0	109,861
5. Enterprise Funds	3,777,416	8,017,288	9,143,235	-1,125,947	2,651,469
MLK Fund	921,234	1,044,000	1,751,416	-707,416	213,818
Old City Hall Fund	-74,854	200,000	11,000	189,000	114,146
Parking Fund	-61,759	1,852,160	1,211,846	640,314	578,555
Sewer construction Capital		1,865,000	1,865,000	0	C
Sewer Fund	2,992,795	3,056,128	4,303,973	-1,247,845	1,744,950
☐ 6. Internal Services Funds	4,871,356	570,000	1,190,000	-620,000	4,251,356
Employee Benefits Fund	66,397	0	0	0	66,397
OPEB Trust	1,700,000	310,000	10,000	300,000	2,000,000
Pension Trust	2,500,000	260,000	1,130,000	-870,000	1,630,000
Vehicle Replacement Fund	153,843	0	50,000	-50,000	103,843
Workers Compensation Fund	451,116	0	0	0	451,116
Total	21,062,230	36,117,615	40,658,544	-4,540,929	16,521,301

RECOMMENDED MOTION:

Move to adopt the following three Budget Resolutions:

1. Approving the Appropriation Limit for FY 2021-22 Pursuant to Article XIII B of the California Constitution (Gann Limit)

Citywide Summary of the City of Sausalite Adented Budget

- 2. Establishing the Authorized Staffing Levels and Salary Ranges for All Permanent and Temporary Positions for Fiscal Year 2021-22
- 3. Approving the Budget for the 2021-22 Fiscal Year

ATTACHMENTS

- 1. A Resolution of the City Council of the City of Sausalito Approving the Appropriation Limit for FY 2021-22 Pursuant to Article XIII B of the California Constitution (Gann Limit)
- 2. A Resolution of the City Council of the City of Sausalito Establishing the Authorized Staffing Levels for All Permanent and Temporary Positions for Fiscal Year 2021-22
- 3. A Resolution of the City Council of the City of Sausalito Approving the Budget for the 2021-22 Fiscal Year

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Chris Zapata City Manager		