# STAFF REPORT

#### SAUSALITO ZONING ADMINISTRATOR HEARING

PROJECT:

1403 Bridgeway (APN 064-166-04)

Minor Use Permit

Sidewalk Dining Encroachment Permit

(MUP/SDEP 09-021)

**MEETING DATE:** 

July 30, 2009

STAFF:

Alison Thornberry, Assistant Planner

APPLICANT:

Don Olsen and Associates

PROPERTY OWNER:

In Hee Yeo - Amy's Cafe

#### REQUEST

The applicant, Don Olsen and Associates, on behalf of business owner In Hee Yeo, is requesting Zoning Administrator approval of a Minor Use Permit and Sidewalk Dining Encroachment Permit to allow an outdoor dining area with two tables and eight seats in front of the restaurant located in the public right-of-way at 1403 Bridgeway. The dining area projects into the sidewalk along Bridgeway approximately six feet and provides for a four foot wide pedestrian passageway within the sidewalk.

#### REGULATORY FRAMEWORK

Zoning:

CR (Commercial Residential)

General Plan:

Mixed Residential and Commercial

CEQA:

Exempt pursuant to CEQA Guidelines Section 15301

**Required Permits:** 

Minor Use Permit

Sidewalk Dining Encroachment Permit

#### **EXISTING SETTING**

#### Subject Parcel:

The project site is an 8,800 square foot parcel along the corner of Bridgeway and Locust Street and houses multiple businesses in the two level structure. The restaurant requesting outdoor dining is approximately 870 square feet and contains 22 seats.

#### Neighborhood:

This parcel is located in the "New Town" neighborhood which extends includes The Glen, the resident serving commercial uses along Caledonia Street and the central waterfront. The adjacent parcels contain developed mixed commercial and residential serving structures.

#### **ENVIRONMENTAL REVIEW**

The subject application is Categorically Exempt from the California Environmental Quality Act (CEQA), in accordance with Section 15301, Existing Facilities, of the CEQA Guidelines. The project involves the addition of outdoor seating in the public right-of-way which is a Categorical Exemption.

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#### PROJECT DESCRIPTION

The proposed outdoor dining area is for a previously approved Conditional Use Permit for a restaurant located at 1403 Bridgeway, known as "Amy's Cafe". The restaurant currently has 22 seats, and the new outdoor dining area will add two tables with eight outdoor seats along the sidewalk. The dining area will be placed directly in front of the building, which currently provides for a ten foot wide pedestrian passageway within the sidewalk. A street tree planter is located in a portion of the sidewalk directly in front of the building, which reduces the pedestrian passageway by four feet at the point where it is located, providing for a remaining six foot passageway. There is also a handicap access ramp located to the north of the street tree planter, which reduces the pedestrian passageway by five feet at the point where it is located, providing for a remaining five foot passageway.

A review of records on file with the Community Development Department indicates that there are no specific conditions that would prohibit the location of the outdoor dining in front of Amy's Cafe. As such, staff concludes that the addition of the outdoor dining would not violate specific property conditions.

#### **BACKGROUND**

The following provides a timeline of the discretionary and permit history of 1403 Bridgeway:

- In 1982 the Planning staff approved an occupational permit for Peter Pan Donuts at the project site. The donut shop was approved as a bakery which was a permitted use but did not allow any seating, tables, or counters. The building at 1403 Bridgeway was built in 1981-82 and this was the first tenant to occupy the space.
- In subsequent years seating was evidently installed without permits at Peter Pan Donuts. According to the code enforcement records no complaints were filed. Staff estimates that there was seating for approximately 16 people when the donut closed in 2008.
- In August of **2008** Planning staff mistakenly approved an occupational permit for Amy's Café at 1403 Bridgeway. The occupational permit was granted for change of ownership for an existing restaurant. The Applicant subsequently obtained building permits for an interior remodel for the restaurant and began construction.
- On March 09, 2009 Architect Don Olson applied for a Minor Use Permit for outdoor dining for an
  existing restaurant. During staff review of the application it was discovered that the previous tenant
  was approved as a bakery without seating, not as a restaurant, and that a Conditional Use Permit
  was needed for the restaurant.
- On April 28, 2009 the architect Larry Paul submitted an application for a Conditional Use Permit for Amy's Cafe. The Conditional Use Permit (CUP 09-055) for the conversion of an existing commercial space from a bakery to a restaurant was approved by the Planning Commission on May 20, 2009.

#### **ANALYSIS**

The following outlines the applicable Zoning Ordinance regulations for the requested outdoor dining area.

#### Minor Use Permit

In order to recommend approval or conditional approval of the Minor Use Permit, the Zoning Administrator must determine whether the proposed project is in conformance with the findings

listed in Sections 10.58.050 of the Zoning Ordinance. Staff concludes the requisite findings for the Minor use Permit can be made to approve the permit, as summarized in the following analysis and in the findings listed in the attached Resolution (see **Attachment 1** of **Exhibit B**).

### **Outdoor Dining Regulations**

Pursuant to Zoning Ordinance Section 10.44.220.C, outdoor eating areas located in the sidewalk are subject to approval of a Minor Use Permit by the Zoning Administrator and a Sidewalk Dining Encroachment Permit by the Community Development Department. The following summarizes the applicable regulations from this Section and the project's compliance. As indicated in the table below, the proposed outdoor dining area is compliant with the requirements for outdoor dining. Conditions of approval stipulated by Section 10.44.220.C have been included in the attached draft resolution of approval.

pedestrian passageway of ten feet at its widest point and four foot ten inches at its narrowest point, which adequately meets the safe passage requirements. The City
The outdoor dining will serve a restaurant providing food service, which satisfies this requirement.
The proposed outdoor dining area is exempt from this regulation, since the outdoor dining area is located on public right-of-way and not on private property.
The outdoor dining area is exempt from additional off-street parking requirements.

#### GENERAL PLAN CONSISTENCY

To approve the proposed project the Zoning Administrator must determine that the project is consistent with all applicable General Plan policies. Staff has identified the following programs and policies as most relevant to the proposed project:

Policy CP-1.5 Encroachments. Manage encroachment of public street rights-of-way by private development. The location of outdoor dining in sidewalks is a permitted use through the issuance of a Minor Use Permit, and a Sidewalk Dining Encroachment Permit as stipulated in Zoning Ordinance Section 10.44.220.C. Conditioned on compliance with the requirements for outdoor dining, staff concludes the encroachment can be appropriately managed and will enhance and enliven the streetscape.

Policy LU-2.13 Neighborhood Commercial Uses. Promote only those uses that will increase the diversity and economic viability of local neighborhood commercial areas that serve immediate neighborhoods. The subject restaurant is one of the few restaurants easily accessible by walking for the employees and residents of the Caledonia Street area. Enhancement of the restaurant with outdoor dining will promote the establishment's economic viability as a local business that serves local residents, visitors, and employees in Sausalito.

# PUBLIC NOTICE AND COMMENT

#### **Notice**

10 days prior to the hearing date, notice of this proposal was posted and was mailed to all property owners within 300 feet of the subject parcel.

#### Written feedback:

No written correspondence was received at the time of writing the staff report.

#### STAFF RECOMMENDATION

Staff recommends the Zoning Administrator approve the attached resolution which approves the Minor Use Permit and Sidewalk Dining Encroachment Permit (MUP/SDEP 09-021) to allow an outdoor dining area with two tables and eight seats in front of the restaurant located at 1403 Bridgeway, based upon the findings and Conditions of Approval listed therein.

Additionally, the Zoning Administrator may:

- 1. Approve the application with modifications;
- 2. Continue the application for additional information and/or project revisions; or
- 3. Deny the application and direct Staff to return with a Resolution of Denial.

#### **EXHIBITS**

- 1. Vicinity Map
- 2. Resolution of Approval for Minor Use Permit Application No. MUP/SDEP 09-021

# Vicinity Map Amy's Cafe

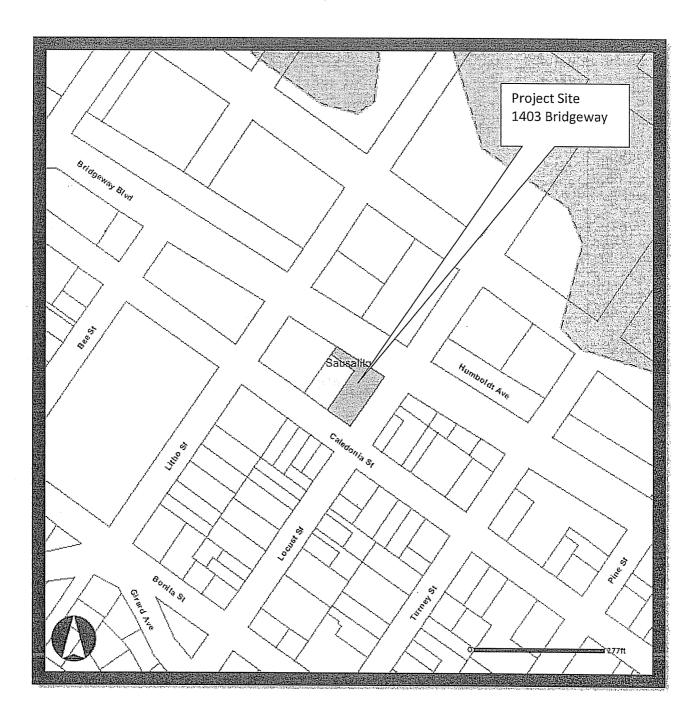


Exhibit 1

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## SAUSALITO ZONING ADMINSTRATOR RESOLUTION NO. 2009-XX

# A RESOLUTION APPROVING A MINOR USE PERMIT AND SIDEWALK DINING ENCROACHMENT PERMIT FOR AN OUTDOOR DINING AREA TO BE LOCATED IN THE PORTION OF THE SIDEWALK ADJACENT TO THE RESTAURANT AT 1403 BRIDGEWAY

(MUP/SDEP 09-021)

WHEREAS, an application has been filed by applicant, Don Olsen and Associates, on behalf of the property owner, In Hee Yeo, requesting Zoning Administrator approval of a Minor Use Permit and Sidewalk Dining Encroachment Permit to allow an outdoor dining area in the public right-of-way, adjacent to the restaurant, Amy's Café, located at 1403 Bridgeway (APN 064-166-04); and

**WHEREAS,** the Zoning Administrator conducted a duly noticed public meeting on July 30, 2009 at which time all interested persons were given an opportunity to be heard; and

WHEREAS, the Zoning Administrator finds that the proposed project is categorically exempt from the requirements of the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines Section 15301; and

WHEREAS, the Zoning Administrator has reviewed and considered the project plans titled "Amy's Café – 1403 Bridgeway" date-stamped received on June 15, 2009; and

WHEREAS, the Zoning Administrator has considered all oral and written testimony on the subject application; and

WHEREAS, the Zoning Administrator has considered the information contained in the staff report dated July 30, 2009; and

WHEREAS, the Zoning Administrator finds that, as conditioned herein, the proposed project complies with the requirements of the General Plan and Zoning Ordinance as described in the staff report dated July 30, 2009.

### NOW, THEREFORE, THE ZONING ADMINISTRATOR HEREBY RESOLVES AS FOLLOWS:

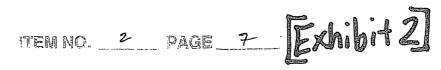
A Minor Use Permit and Sidewalk Dining Encroachment Permit MUP/SDEP 09-021 to allow an outdoor dining area with two tables and eight seats in front of the restaurant located at 1403 Bridgeway is approved based upon the findings in **Attachment 1** and subject to the conditions of approval in **Attachment 2**. The project plans are provided in **Attachment 3**.

Date	Jeremy Graves, AICP	
	Zoning Administrator	

#### **ATTACHMENTS**

- 1- Findings
- 2- Conditions of Approval
- 3- Project Plans

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# ZONING ADMINISTRATOR HEARING July 30, 2009 MUP/SDEP 09-021 1403 BRIDGEWAY – AMY'S CAFE

ATTACHMENT 1: FINDINGS

#### MINOR USE PERMIT FINDINGS

Pursuant to Sausalito Municipal Code Section 10.58 (Minor Use Permits), it has been found that the permit is approved based on the following findings:

- A. The proposed use is allowed with issuance of a Minor Use Permit, pursuant to Chapters 10.20 through 10.28 (Zoning District Regulations), Chapter 10.44 (Specific Use Requirements) or any other applicable section of this Title 10.
  - Outdoor dining areas located on sidewalks in the public right-of-way and are permitted in the Commercial Residential Zoning District with a Minor Use Permit (Zoning Ordinance Section 10.24.030) and subject to the requirements outlined in Zoning Ordinance Section 10.44.220.
- B. The proposed use is consistent with the General Plan, the purposes of the Zoning Ordinance, and the purposes of the applicable zoning district.
  - The proposed outdoor dining area is consistent with General Plan policies for managing encroachments in the public right-of-way and for promoting the economic viability for commercial neighborhood uses (General Plan Policies CP 1.5 and LU 2.13). The outdoor dining area is also consistent with all applicable Zoning Ordinance regulations for outdoor dining, as conditioned.
- C. The proposed use, together with the applicable conditions, will not be detrimental to the public health, safety, or general welfare of the City
  - The outdoor dining area provides an adequate pedestrian passageway within the sidewalk on Bridgeway, ten feet at its widest point and four feet ten inches at its narrowest where a tree planter and handicap access ramp are located. As such, it is not anticipated the dining area will be detrimental to the public health, safety, or general welfare of the City.
- D. The proposed use complies with all of the applicable provisions of the Zoning Ordinance.
  - The proposed use complies with all applicable provisions of the Zoning Ordinance, including requirements for outdoor dining areas in sidewalks (Section 10.44.220.C), as described in the staff report dated July 30, 2009.
- E. The proposed use or facility is properly located relative to the community as a whole and to land uses and transportation and service facilities in the vicinity.
  - The dining area is immediately adjacent to an existing restaurant, and is properly located in a sidewalk area that provides adequate passageway along Bridgeway. The dining area will enhance the eating establishment in a commercial residential area that supports the residences located along Caledonia Street, Bridgeway and in the vicinity.

F. The size and shape of the subject property is adequate to provide features needed to ensure reasonable compatibility with land uses normally permitted in the surrounding area. Features may include but not be limited to yards, open spaces, walls and fences, parking, loading, landscaping, and such features as may be required by this Title or the Commission.

The outdoor dining area will be placed along the restaurant frontage six feet into the sidewalk in the public right-of-way, and thus will not limit the required pedestrian access along Bridgeway. Outdoor dining is a use normally permitted in the sidewalk, subject to the requirements stipulated by Zoning Ordinance Section 10.44.220.C, and thus is deemed adequate for the subject site.

G. Public utilities and facilities are or will be adequate to serve the proposed use, including streets and highways paved (and of adequate width) for the quantity and type of traffic it will generate.

All public utilities and facilities are adequate for the proposed use. It is not anticipated that the use will generate additional traffic impacts to Bridgeway, and will not adversely impact pedestrian traffic.

H. The proposed use will not materially adversely affect nearby properties or their permitted uses.

The outdoor dining area is confined to the adjacent sidewalk area in the public right-of-way along the storefront only, and will not extend to nearby properties. It is also located away from nearby single-family residential properties, as it is adjacent to a major thoroughfare through the City (Bridgeway). The new dining area will maintain the required safe passage area on the sidewalk for pedestrians and will not block or diminish the sidewalk passageway. As such the proposed use will not materially adversely affect nearby properties or the public right-of-way.

I. Findings required by Chapter 10.44 (Specific Use Requirements) for the approval of specific uses are made.

There are no additional findings required by Chapter 10.44 for outdoor dining areas.

# ZONING ADMINISTRATOR HEARING July 30, 2009 MUP/SDEP 09-021 1403 BRIDGEWAY – AMY'S CAFE

# ATTACHMENT 2: CONDITIONS OF APPROVAL

- 1. Approval of this application is limited to the site plan dated stamped received June 15, 2009 and attached herein.
- 2. The outdoor dining area is approved for two tables and a total of eight seats in the public right-of-way.
- 3. This approval does not permit the consumption of alcoholic liquor or other alcoholic beverages on the sidewalk. The applicant shall seek City Council approval should they wish to serve alcoholic beverages in the outdoor dining area.
- 4. As a condition of this approval, no alternative or unrelated construction, site improvements, tree removal and/or alteration, exterior alterations and/or interior alterations and/or renovations not specified in the project plans, or alterations approved by the Community Development Director, shall be performed on the project site. In such cases, this approval shall be rendered null and void unless approved by the Community Development Department as a modification to this approval.
- 5. Pursuant to Section 10.44.220.C, the outdoor dining area shall conform with the following regulations:
  - a. **Safe Passage.** Safe and adequate passage of 48" width shall be provided along the sidewalk at all times. Should tree grates installed on the sidewalk reduce the passageway to less than 48", plans to provide adequate passage shall be submitted for approval to the Community Development Department.
  - b. **Location.** The permit issued is to only allow the use of the sidewalk, public right-of-way, immediately adjacent to the restaurant located at 1403 Bridgeway.
  - c. **Cleanliness.** Debris, litter or food matter shall be removed from the sidewalk, streets or surrounding property at least once each day during operating hours and at the time tables and chairs are removed from the sidewalk.
  - d. **Food Service.** The applicant shall be engaged in food service and shall provide such service at the outdoor dining area.
  - e. **Insurance.** The Applicant shall obtain liability insurance with policy limits of at least \$500,000 per incident. The City shall be named an additional insured and the policy shall remain in force at all times that the Permit is in effect.
  - f. Hold Harmless. The Applicant shall enter into an Encroachment Permit Agreement prepared by and satisfactory to the City Attorney. The Applicant shall agree to conform to these conditions and all applicable city ordinances. The Applicant shall also agree to indemnify the City and hold the city harmless from and against all liability arising out of the Applicant's activities under the Permit or otherwise arising out of the Applicant's placement of tables and chairs in the City sidewalk and/or from permitting the use of such tables and chairs by patrons or otherwise.

- g. Orderliness. All tables and chairs shall be removed from the sidewalk whenever the restaurant is closed or when the restaurant is not serving patrons on the sidewalk. The Permit shall provide for the placement of tables and chairs for the use of diners only. No entertainment shall be permitted along the sidewalk by the restaurant. No food preparation shall take place along the sidewalk, and no serving trays or bus stations shall be located along the sidewalk.
- h. Preeminence. The Applicant shall acknowledge that its use of the sidewalk under the Permit is subordinate to the public's right to use the sidewalk for passage and travel. Permit shall be revocable from time to time by order of the City to allow for a public event or other public use of the sidewalk subject to the Permit or if the use of the sidewalk for dining purposes conflicts with any public use of the sidewalk. The Applicant shall also acknowledge that the use of the sidewalk is subject to temporary suspension any time the City or any utility company or easement holder requires access to the sidewalk or any utility under the sidewalk, or requires use of the sidewalk in conjunction with any construction project.
- i. **Fee.** The Applicant shall be required to pay the City an annual permit fee, based on square footage of the permit area, as established by Resolution of the City Council.
- j. **Compliance with All Regulations.** The Applicant shall comply with all regulations of State Alcoholic Beverage Control and the County of Marin Department of Public Health, and any other agency that controls the operations of the restaurant.
- k. **Revocable.** All Sidewalk Dining Permits and Encroachment Permits shall be subject to permanent revocation by the City at any time.

#### **Advisory Notes**

Advisory notes are provided to inform the applicant of Sausalito Municipal Code requirements, and requirements imposed by other agencies. These requirements include, but are not limited to, the items listed below.

- 1. This approval will expire in one (1) year from the date of adoption of this resolution if the property owner has not exercised the entitlements hereby granted.
- 2. All applicable City fees as established by City Council resolutions and ordinances shall be paid.

# ZONING ADMINISTRATOR HEARING July 30, 2009 MUP/SDEP 09-021 1403 BRIDGEWAY – AMY'S CAFE

ATTACHMENT 3: SITE PLAN

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CITY OF SAUSALITO

BRIDGE WAY

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SITE PLAN

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SAUSALITO, CA 94956 A.P.N. 064-166-04 AMY'S CAFE

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Floor plans, Finish Schedule, and Leger

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CONSULTANTS

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PROJECT INFORMATION
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TENANT SPACE SIZE CONSTRUCTION

SETBACKS

PARCEL SIZE OCCUPANCY

ZONING

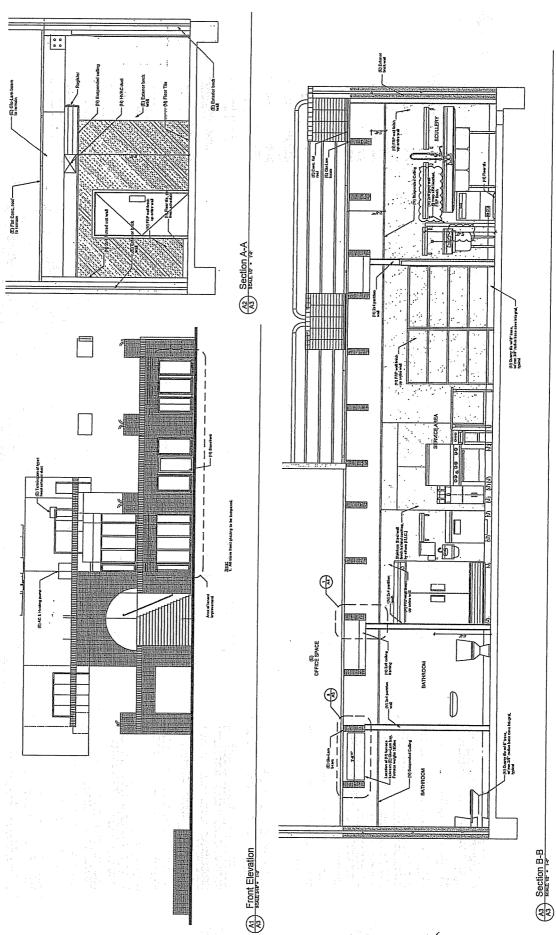
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APPROX. 4,700 sq. ft (51,4%) APPROX. 3,900 sq. 6 (44,3%) APPROX. 5,400 tq. (61,4%)

BLDG. COVERAGE (%) HEIGHT (oxisting)



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